

*Connect the Whole Community:
Leadership Gaps Drive the Digital Divide and Fuel Disaster and
Social Vulnerabilities*

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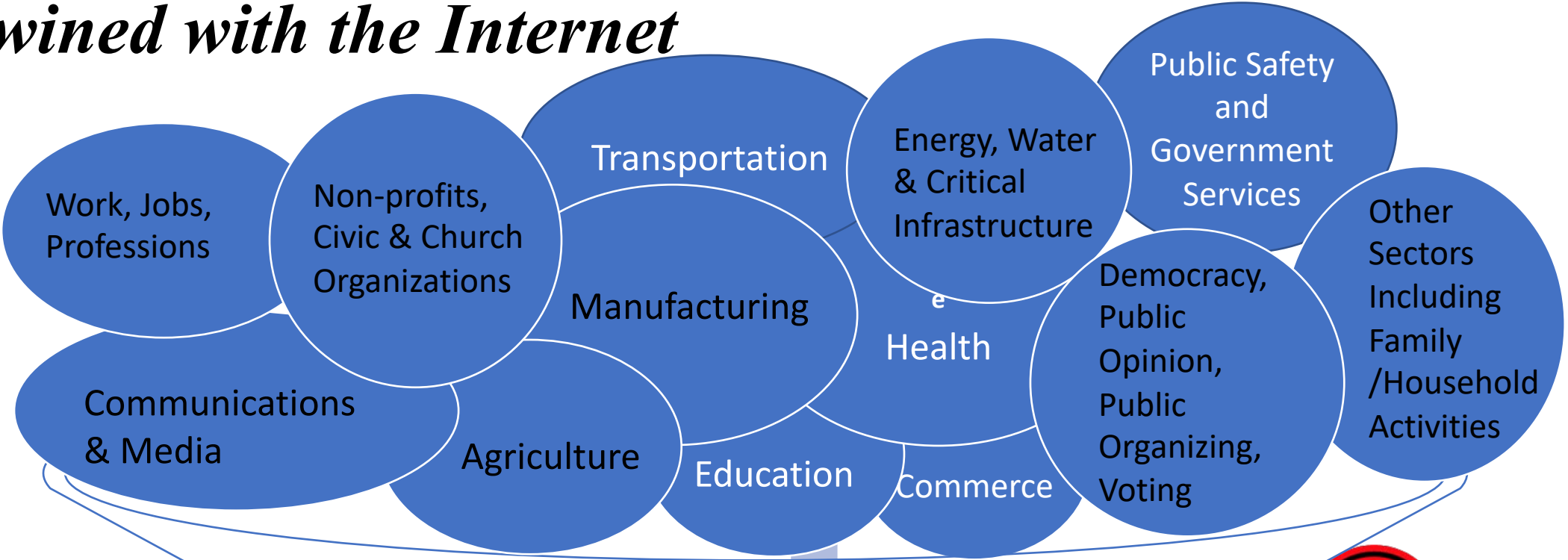
Connect the Whole Community, Book Chapter to be published in: **TECHNOLOGY VS GOVERNMENT: THE IRRESISTIBLE FORCE MEETS THE
IMMOVABLE OBJECT (Emerald Pub., Lloyd Levine, Ed.)** (forthcoming, 2021), available at:
https://papers.ssrn.com/sol3/papers.cfm?abstract_id=3766610

+ The “Whole Community” Approach to Disaster and Infrastructure Planning

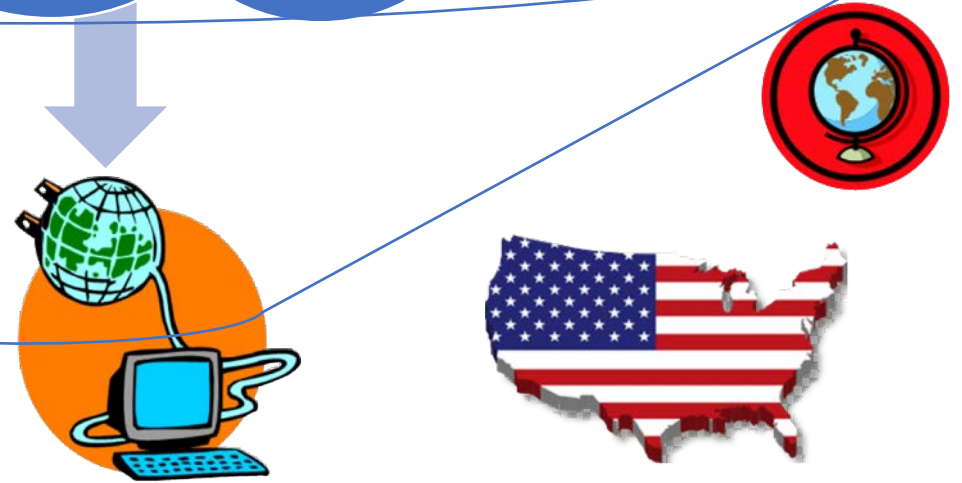


- The Whole Community Approach to Disaster Planning and Relief Espoused by the United Nations and the Federal Emergency Management Agency
- Must address the needs of the *Whole Community* in Disaster Planning, Relief, and Work to Bound Community Resilience
- **Communications as Aid**
- **Ask:** Who’s at the planning table?
- *The Digital Divide Undermines Disaster Planning and Response*
- Digital inclusion strategies must be a centerpiece of *community-centered infrastructure planning, investment, regulation and disaster relief.*

The Imperative of Connecting the Whole Community: Sectors of the U.S. and International Economy and Society Intertwined with the Internet



Increasing Integration of the Internet into the Economy, Democracy, and Society



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Connect the Whole Community: Risks of Network Exclusion



- The shift of education, work, healthcare, social services, business, and many other functions to the Internet during the COVID-19 pandemic declared in March 2020 (World Health Organization (WHO) 2020), underscores the imperative of universal Internet access.
- As communities, families, and individuals face a confluence of hazards—the COVID-19 pandemic, wildfires, utility-induced power shut-offs to forestall fires triggered by electric facilities, poverty, and racism—those unconnected or under-connected to the Internet “are not only at a distinct disadvantage for educational and economic opportunities, but their very public safety also is at risk because they are not online” (CETF, 2020, p. 1).
- As the Internet’s integration into society increases, collective costs of digital exclusion escalate.
- Adoption or access gaps affect the Whole Community, not just the person or family unconnected or underconnected to the Internet or without network access.

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As the Internet's integration into society increases, the digital divide diminishes access to societal resources including disaster aid, and exacerbates wildfire, flood, pandemic, and other risks.



*Government and Regulatory Construction of Vulnerability as Climate Change Erodes Regulatory Assumptions

* The American Digital Divide is manifest in Urban areas, Many Suburban areas, in Rural areas, & on Native American Reservations

*Our book chapter examined the digital divide through case studies of the 2017 San Jose flood triggered by the Anderson dam's overtopping that flooded low-income and many digitally disconnected neighborhoods, and communications failures during the 2018 wildfire in Paradise, California.

When those excluded from communications networks live in a dam's flood plain, high wildfire danger zone, or other vulnerable area, community vulnerability increases along with disaster response challenges.

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Regulatory decisions construct the digital divide, social, and disaster vulnerability



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Regulatory Decisions Construct Social Vulnerability including Placed-based Vulnerability

*The Digital Divide is not just about Demography or Geography

**Don't Assume the network. Create and support robust networks!*

*Need Backhaul, middle mile, robust central offices & interconnection access

*Government Decisions about Where to Build Networks, Interconnection, Network Governance, Affordability, and Training Construct the Digital Divide and Social and Disaster Vulnerability

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- + ● **Fiber is Needed to Support the Modern Polity, Contemporary and Future Economy**

Connect the Whole Community: Bridging the Digital Divide



- Bridging the Digital Divide is Critical to our Democracy, Economy, Education, Health
- Don't serve the **"Imagined Community"** Assumed to Have Internet Access. We need to serve the Whole Community!
- *Making People be "Internet Migrants" is Not Sufficient*
- *Internet access in parking lots and at school buildings or libraries (when open) is not sufficient for our contemporary education, economic and health access, and our democracy*
- **Robust Internet Access @ Home Is Crucial!**
- Network Access is the Foundation
- Need Speeds Sufficient for Modern Internet use Including Video Conferencing
- Need Policies that Protect Open and Robust Internet Use. (Don't throttle people who use Internet commensurate with work and school use)

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LEADERSHIP, LEADERSHIP!

Sunne Wright McPeak, CETF Executive Director, Sunne's call to action at every CETF meeting and Digital Divide Forum



Strategies to Increase Service Action, Action, Action!

- *Network Deployment Strategies*
- *Interconnected Infrastructures:*
 - *Telecom, Energy & Water*
 - *Dig Once Policies: Coordinate with transportation investments*
 - *Permitting Process Improvement*

Promote:

Access

Affordability

Adoption

Training

Connect the Whole Community!

